Prospects for emissions trading – the case of the Czech Republic

BASE project

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Joint Implementation (I.)

- Czech Republic a host country
- Some experience with AIJ phase (no crediting)
- JI phase started in January 2002
- Interest from investor countries
- PCF WB cooperation

Joint Implementation (II.)

- Methodology prepared (includes administrative procedure for approval of projects)
- Preparation of necessary institutional structures started
 - 1. Submission of the project according to methodical guideline
 - 2. Evaluation of environmental, technical and economic aspects
 - 3. Discussion on MoE working group
 - 4. Final approval of the transfer by the minister (to be resolved)

First experience

- Methodical guidelines a big step forward, however some problems remained
 - Documentation required for evaluation too complicated and in some cases unclear (especially for foreign investors)
 - Participation of private companies as JI investors not clear
 - Need for more clear definition of responsibilities, rules, deadlines and other formal requirements
 - Connection to availability of "official" information crucial
- Resulted in revision of guidelines (now finished)

Some factual problems

- International agreements as a base for the projects
 - Parties signatories of the Kyoto Protocol / transfer of credits an international agreement dimension
 - Responsibilities for signing of such agreements
 - Private entities ? Does the JI have to be related to Party in any case ?
- Combining of projects (Portfolio)
 - Difficult to evaluate in a package (different stages of development)
 - However, one of priorities of environmental policy
 - Some possible solutions discussed

Some factual problems (II)

- The search for projects
 - Coupling of project realisators (domestic) and foreign investors sometimes difficult
 - Difficult orientation of domestic realisators (esp. small scale ones, municipalities) in int. rules and requirements
 - Establish a platform where "supply" and "demand" could meet?
- Project financing
 - Cofinancing from domestic and international sources a problem?
 - State funds problems in case of grants from international funds (GEF)
 - State aid rules (EU)

JI experience – a slight confusion

- Small scale projects difficult to pass JI procedure (in fact out of consideration)
- High administrative costs especially when compared to revenue (low price for credits)
- International rules and requirements too complicated for project realisators
- Carbon financing very insignificant in comparison to investment costs (current JI will not boost projects) – some additionality problems also indicated
- Assessment of risks
- Big industry projects potential coverage by EU directive
 - ⇒ Less projects available then expected
 - ⇒ Good projects not available where would be most welcome

Implementation of the scheme

- Emissions trading generally a perspective economic instrument
 - involvement of firms (business opportunity)
 - learning effect reductions might be necessary in future
 - necessary administrative structures will be established
- Short time available number of activities has to be made in parallel
- Some issues still to be solved (combination with JI/CDM)
- Cooperation with industry will be initiated (working group)
- Some partial issues already under discussion
- National allocation plan a key document
- Wider political and expert discussion to be initiated
- Some closer cooperation with other countries sharing the experience

Selected problems of EU ETS

- Generally not prepared with keeping a different position of accession countries in mind
- Still in the form of a proposal
- Number of issues still unclear (EU allowance = AAU, CPR issues domestic instrument – accession countries not part of the EU bubble)
- Registry will EC provide software?, role of the EU transaction log
- Legal issues problematic treatment of allowance, VAT
- NAP guidelines too late (what will EC accept?, overallocation problem)
- Some proposals of the Parliament make things even more unclear (inclusion of chemistry and Al sector)
- Reliability of data monitoring guidelines

Conclusions - next steps in CR

Joint Implementation:

- Simplify the procedures as much as possible, finish preparation of Czech framework
- Looking for ways how to get over factual problems
- Discussion about alternative to JI to be started soon (projectbased ET, recycling of part of AAUs sale into projects)

Emissions trading:

- EU ETS a key element currently a priority
- ET WG to be established
 - wider expert and political discussion to be started
 - communication with firms necessary
- UN framework ?